

Lancashire County Council

External Services Scrutiny Committee

Tuesday, 25th July, 2017 at 10.30 am in Cabinet Room 'B' - The Diamond Jubilee Room, County Hall, Preston

Agenda

Part I (Open to Press and Public)

No.	Item
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1.	Apologies
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2.	Constitution: Membership; Chair and Deputy Chair; and Terms of Reference of the External Services Scrutiny Committee	(Pages 1 - 8)
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3.	Disclosure of Pecuniary and Non-Pecuniary Interests
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Members are asked to consider any Pecuniary and Non-Pecuniary Interests they may have to disclose to the meeting in relation to matters under consideration on the Agenda.

4.	Community Safety	(Pages 9 - 18)
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5.	Work Plan 2017/18	(Pages 19 - 36)
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6.	Urgent Business
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An item of urgent business may only be considered under this heading where, by reason of special circumstances to be recorded in the Minutes, the Chair of the meeting is of the opinion that the item should be considered at the meeting as a matter of urgency. Wherever possible, the Chief Executive should be given advance warning of any Member's intention to raise a matter under this heading.

7. Date of Next Meeting and Future Meetings

The next meeting of the External Services Scrutiny Committee will be held on Tuesday 10 October 2017 at 10.30am at County Hall, Preston.

Future meetings of the Committee for 2017/18 municipal year are as follows:

- 16 January 2018
- 24 April

All meetings will commence at 10:30am.

I Young
Director of Governance,
Finance and Public Services

County Hall
Preston

External Services Scrutiny Committee

Meeting to be held on Tuesday, 25 July 2017

Electoral Division affected: None

Constitution: Membership; Chair and Deputy Chair; and Terms of Reference of the External Services Scrutiny Committee

(Appendix A refers)

Contact for further information:

Gary Halsall, 01772 536989, Legal and Democratic Services

gary.halsall@lancashire.gov.uk

Executive Summary

This report sets out the constitution, membership, chair and deputy chair and terms of reference of the External Services Scrutiny Committee for the municipal year 2017/18.

Recommendation

The Committee is asked to note:

- i. The appointment of County Councillors David O'Toole and David Stansfield as Chair and Deputy Chair of the Committee for the remainder of the 2017/18 municipal year;
- ii. the new Membership of the Committee following the County Council's Annual Meeting on 25 May 2017; and
- iii. the Terms of Reference of the Committee

Background

i) Constitution and Membership of the Health Scrutiny Committee

The Full Council, at its meeting on 25 May 2017, agreed that the Health Scrutiny Committee shall comprise 12 County Councillors (on the basis of 7 Conservative, 4 Labour and 1 Independent).

It was also agreed that County Councillor nominations to serve on the Committee should be submitted to the Director of Governance, Finance and Public Services by the respective Political Groups. Accordingly, the membership of the Committee, as confirmed by the Political Group Secretaries, is as follows:

County Councillors (12):

A Ali	G Oliver
C Crompton	J Rear
D Foxcroft	A Riggott
T Martin	J Shedwick
D O'Toole	D Stansfield
L Oades	C Towneley

The Full Council also appointed County Councillors David O'Toole and David Stansfield as Chair and Deputy Chair of the Committee for the remainder of the 2017/18 municipal year.

ii) **Terms of Reference**

New Terms of Reference for all the Scrutiny Committees were approved under the County Council's urgent business procedure on 20 June 2017 and are set out at Appendix A to this report for information. The Committee will note that paragraphs one to 10 on the first two pages of the appendix apply to all Scrutiny Committees, with the subsequent paragraphs under each sub-heading relating to each Committee.

Consultations

N/A.

Risk Management

There are no risk management implications arising from this item.

Local Government (Access to Information) Act 1985 **List of Background Papers**

Paper	Date	Contact/Directorate/Ext
Agenda and minutes of the meeting of Full Council	25 May 2017	Dave Gorman, Legal and Democratic Services 01772 534261
Constitutional Amendments	20 June 2017	Chris Mather, Legal and Democratic Services 01772 533559

Reason for inclusion in Part II, if appropriate

N/A.

Appendix A

Part 2 – Article 5 (Overview and Scrutiny)

The council has established the following Overview and Scrutiny Committees:

Committee	Responsibility	Membership
Internal Scrutiny Committee	Review and Scrutinise decisions, actions and work of the Council	12 County Councillors
Health Scrutiny Committee	Statutory responsibility for scrutiny of adult and universal health services	12 County Councillors, plus 12 non-voting co-opted members, nominated by the 12 district councils
Children's Services Scrutiny Committee	Review and scrutinise children and young people's services including the statutory powers of a scrutiny committee as they relate to the NHS.	12 County Councillors, one non-voting co-opted youth council representative, and five non-voting district council members with one member being nominated by each Children's Partnership Board
Education Scrutiny Committee	Review and scrutinise issues around education services provided by the council including those education functions of a Children's Services authority.	16 County Councillors and 5 co-optees, (comprising three Church representatives and two parent governor representatives) who shall have voting rights in relation to any education functions which are the responsibility of the Executive
External Scrutiny Committee	Review and scrutinise issues, services and activities carried out by external organisations	12 County Councillors

All Overview and Scrutiny Committees have the following Terms of Reference:

1. To review decisions made, or other action taken, in connection with the discharge of any functions which are undertaken by the Cabinet collectively, or in the case of urgent decisions which cannot await a Cabinet meeting by the Leader of the Council (or in his/her absence the Deputy Leader) and the relevant Cabinet Member, or Cabinet committees.

2. To make reports or recommendations to the Full Council, the Cabinet, the Leader, Deputy Leader or other Cabinet Members as necessary or Cabinet committees with respect to the discharge of any functions which are undertaken by them or in respect of any functions which are not the responsibility of the Cabinet.
3. To hold general policy reviews and to assist in the development of future policies and strategies (whether requested by the Full Council or the Cabinet, individual Cabinet members, Cabinet committees, or decided by the Committee itself) and, after consulting with any appropriate interested parties, to make recommendations to the Cabinet, individual Cabinet members, Cabinet committees, Full Council or external organisations as appropriate.
4. To consider any matter brought to it following a request by a County Councillor or a Co-optee of the Committee who wishes the issue to be considered.
5. To consider requests for "Call In" in accordance with the Procedural Standing Orders – Overview and Scrutiny Rules at Appendix C – Appendix 3 of the Constitution
6. To request a report by the Cabinet to Full Council where a decision which was not treated as being a key decision has been made and the Overview and Scrutiny Committee is of the opinion that the decision should have been treated as a key decision
7. To request the Internal Scrutiny Committee to establish task groups and other working groups and panels as necessary.
8. To request that the Internal Scrutiny Committee establish as necessary joint working arrangements with district councils and other neighbouring authorities
9. To invite to any meeting of the Committee and permit to participate in discussion and debate, but not to vote, any person not a County Councillor whom the Committee considers would assist it in carrying out its functions.
10. To require any Councillor, an Executive Director or a senior officer nominated by him/her to attend any meeting of the Committee to answer questions and discuss issues.

Internal Scrutiny Committee

1. To review and scrutinise all services provided by the authority, unless specifically covered by the Terms of Reference of another Overview and Scrutiny Committee.

2. To consider matters relating to the general effectiveness and development of Overview and Scrutiny in the authority including training for county councillors and co-optees.
3. To consider requests from the other Overview and Scrutiny Committees on the establishment of task groups, and to establish, task groups, and other working groups and panels as necessary, as well as joint working arrangements with District councils and other neighbouring authorities including joint committees to exercise the statutory function of joint health scrutiny committees under the NHS Act 2006.
4. To determine which Overview and Scrutiny Committee considers a particular matter where this is not clear.
5. To establish arrangements for the scrutiny of member development, and receive reports from the Member Development Working Group.
6. To recommend the Full Council to co-opt on to a Committee persons with appropriate expertise, without voting rights

Children's Services Scrutiny Committee

1. To scrutinise matters relating to services for Children and Young People delivered by the authority and other relevant partners.

The following provisions relating to scrutiny of health and social care relate to services for children and young people:

2. To review and scrutinise any matter relating to the planning, provision and operation of the health service in the area and make reports and recommendations to NHS bodies as appropriate,
3. In reviewing any matter relating to the planning, provision and operation of the health service in the area, to invite interested parties to comment on the matter and take account of relevant information available, particularly that provided by the Local Healthwatch
4. The review and scrutinise any local services planned or provided by other agencies which contribute towards the health improvement and the reduction of health inequalities in Lancashire and to make recommendations to those agencies, as appropriate
5. In the case of contested NHS proposals for substantial service changes, to take steps to reach agreement with the NHS body
6. In the case of contested NHS proposals for substantial service changes where agreement cannot be reached with the NHS, to refer the matter to the relevant Secretary of State.

7. To refer to the relevant Secretary of State any NHS proposal which the Committee feels has been the subject of inadequate consultation.
8. To scrutinise the social care services provided or commissioned by NHS bodies exercising local authority functions under Section 31 of the Health Act 1999.
9. To draw up a forward programme of health scrutiny in consultation with other local authorities, NHS partners, the Local Healthwatch and other key stakeholders.
10. To acknowledge within 20 working days to referrals on relevant matters from the Local Healthwatch or Local Healthwatch contractor, and to keep the referrer informed of any action taken in relation to the matter
11. To require the Chief Executives of local NHS bodies to attend before the Committee to answer questions, and to invite the chairs and non-executive directors of local NHS bodies to appear before the Committee to give evidence.
12. To invite any officer of any NHS body to attend before the Committee to answer questions or give evidence.

Education Scrutiny Committee

1. To scrutinise matters relating to education delivered by the authority and other relevant partners.
2. To fulfil all the statutory functions of an Overview and Scrutiny Committee as they relate to education functions of a Children's Services Authority.

Health Scrutiny Committee

1. To scrutinise matters relating to health and adult social care delivered by the authority, the National Health Service and other relevant partners.
2. In reviewing any matter relating to the planning, provision and operation of the health service in the area, to invite interested parties to comment on the matter and take account of relevant information available, particularly that provided by the Local Healthwatch
3. In the case of contested NHS proposals for substantial service changes, to take steps to reach agreement with the NHS body
4. In the case of contested NHS proposals for substantial service changes where agreement cannot be reached with the NHS, to refer the matter to the relevant Secretary of State.

5. To refer to the relevant Secretary of State any NHS proposal which the Committee feels has been the subject of inadequate consultation.
6. To scrutinise the social care services provided or commissioned by NHS bodies exercising local authority functions under the Health and Social Care Act 2012.
7. To request that the Internal Scrutiny Committee establish as necessary joint working arrangements with district councils and other neighbouring authorities.
8. To draw up a forward programme of health scrutiny in consultation with other local authorities, NHS partners, the Local Healthwatch and other key stakeholders.
9. To acknowledge within 20 working days to referrals on relevant matters from the Local Healthwatch or Local Healthwatch contractor, and to keep the referrer informed of any action taken in relation to the matter.
10. To require the Chief Executives of local NHS bodies to attend before the Committee to answer questions, and to invite the chairs and non-executive directors of local NHS bodies to appear before the Committee to give evidence.
11. To invite any officer of any NHS body to attend before the Committee to answer questions or give evidence.
12. To recommend the Full Council to co-opt on to the Committee persons with appropriate expertise in relevant health matters, without voting rights.
13. To establish and make arrangements for a Health Steering Group the main purpose of which to be to manage the workload of the full Committee more effectively in the light of the increasing number of changes to health services.

External Scrutiny Committee

1. To review and scrutinise issues, services or activities carried out by external organisations including public bodies, the voluntary and private sectors, partnerships and traded services which affect Lancashire or its inhabitants, and to make recommendations to the Full Council, Cabinet, Cabinet Members, Cabinet committees or external organisations as appropriate.
2. To review and scrutinise the operation of the Crime and Disorder Reduction Partnership in Lancashire in accordance with the Police and Justice Act 2006 and make reports and recommendations to the responsible bodies as appropriate

3. In connection with 2. above, to require an officer or employee of any of the responsible bodies to attend before the Committee to answer questions
4. To co-opt additional members in accordance with the Police and Justice Act 2006 if required, and to determine whether those co-opted members should be voting or non-voting
5. To review and scrutinise the exercise by risk management authorities of flood risk management functions or coastal erosion risk management functions which may affect the local authority's area

External Services Scrutiny Committee

Meeting to be held on Tuesday, 25 July 2017

Electoral Division affected:
(All Divisions);

Community Safety

Appendices A and B refer

Contact for further information:

Clare Platt, Head of Health Equity Welfare & Partnerships, Lancashire County Council, Tel: 07876 844627; E-mail clare.platt@lancashire.gov.uk

Executive Summary

This report provides an overview of Community Safety Partnership arrangements in Lancashire; it sets out the legislative requirements for partnership working in relation to community safety and the governance arrangements in place across Lancashire, together with the current Lancashire Community Safety Agreement.

Recommendation

The External Services Scrutiny Committee is asked to:

- i. Note and comment on the Community Safety Partnership arrangements; and
- ii. Determine opportunities for further scrutiny where the Committee feels it can add value, influence or be involved with at an early stage.

Background and Advice

The statutory obligations of community safety partners are set out in a range of legislation. The Crime and Disorder Act 1998 established the duty of public bodies to consider the impact on crime and disorder through the delivery of its services and activities. The current requirements are:

- In county areas there should be a county strategy group with a duty to produce an annual Community Safety Agreement and a clear process for escalation of issues from a local level. In such areas where this applies, it is the county council that maintains this group.
- At a local level, there should be a strategy group to conduct a strategic assessment and formulate and implement a community safety plan for that area. In such areas where this applies, it is the district council/s that maintain these groups.
- The Responsible Authorities that are required to participate include county councils, unitary and district councils, police, fire and rescue service, national

probation service, community rehabilitation companies and clinical commissioning groups.

- Local strategy groups are required to conduct a Domestic Homicide Review where it is determined that a qualifying case has occurred.
- Legislation also requires provisions to facilitate information sharing within strategy groups and ensure that when preparing and implementing a strategic assessment and partnership plan the strategy groups engage with their local communities.

The Police and Justice Act 2006 requires local authorities to have in place arrangements to scrutinise the functioning of the local Strategy Group, and for the County Strategy Group in two tier areas. This is fulfilled by reporting to the Scrutiny Committees of the relevant district / unitary council and the County Council

The Police Reform and Social Responsibility Act 2011 sets out a requirement for community safety partnerships / county strategy groups to have due regard for the priorities of the Police and Crime Commissioner (PCC). PCCs are not statutory members of community safety partnerships / county strategy groups but have the following related powers and duties:

- reciprocal duty for PCCs and community safety responsible authorities to co-operate with each other for the purposes of reducing crime and disorder
- to bring together representatives within the area to discuss priority issues
- to require reports from partnerships about issues of concern
- to approve mergers of CSPs where responsible authorities agree and apply (this was formerly the duty of the Secretary of State)
- to commission community safety work from a range of local partners and providers

The Counter Terrorism and Security Act 2015 places statutory duties upon specified authorities, under the 'Prevent' strand of the CONTEST strategy (the UK's Counter Terrorism Strategy) to have "due regard in the exercise of their functions to the need to prevent people from being drawn into terrorism".

Governance in Lancashire

The legislation provides for strategic activity at both a county and local level. The challenge is to do this in the most effective manner and to reduce duplication.

In September 2014 agreement was reached to disestablish the Lancashire Community Safety Strategy Group and the statutory functions of this group would instead be delivered through the existing Lancashire Chief Executives Group; this function is now delivered through the Lancashire Public Service Board (LPSB) in their role as the Community Safety County Strategy Group (CSCSG).

Historically the Group has nominated a lead Chief Executive for Community Safety issues, and in February 2017 Angela Harrison, Director for the Office of Police and Crime Commissioner was nominated for this role.

Partnership Structure

There are 12 local community safety partnerships (CSPs) across pan Lancashire, each has various levels of multi-agency thematic, tactical and case conferencing groups sitting beneath them. The structure is detailed at Appendix A. There are generally two meetings a year where local CSP managers meet to discuss how best to link strategic priorities through to local operational delivery. This supports collaboration between local authorities and with LCC. It also provides a link through to various pan Lancashire strategic boards. The key ones currently:

- CONTEST Board (Chaired by Harry Catherall, Chief Executive, Blackburn with Darwen Council)
- Lancashire Strategic Hate Crime & Cohesion Group (Chaired by Chief Inspector Ian Mills)
- Pan Lancashire Child Sexual Exploitation / Missing From Home Strategic Board (Chaired by Jane Booth, Independent Chair, Lancashire Safeguarding Children and Adults Boards)
- Lancashire Road Safety Partnership (Chaired by Assistant Chief Constable Tim Jacques)
- Pan-Lancashire Domestic Abuse Strategic Board (Chair vacant)
- Lancashire Criminal Justice Board (Chaired by Assistant Chief Constable Time Jacques)

The Serious and Organised Crime Strategy was approved by Chief Executives in November 2016 and operational meetings (commonly known as Genga meetings) are held locally and chaired by community safety managers. Central governance is provided by Detective Chief Inspector Ian Dawson.

Additionally there are links with key partnerships including the Health and Wellbeing Boards, Children and Young Peoples Trust and the Children and Adults Safeguarding Boards.

The LPSB, as the CSCSG, will continue to fulfil the appropriate statutory requirements:

- the development and effective implementation of an annual community safety agreement in line with issues and threats identified by a strategic assessment
- respond and implement arrangements in relation to national priorities such as CONTEST counter terrorism strategy
- engagement with the Office of the PCC
- provide a route for local CSPs to escalate issues

Work is also to be undertaken to review the terms of reference for the county strategy group in light of public service structure reform.

Strategic Assessment and Community Safety Agreement

- [The Strategic Assessment](#) (SA) provides an account of long-term issues and threats from crime and anti-social behaviour (ASB), providing the main evidence

base that underpins the community safety agreement, local partnership plans, [The Police and Crime Plan](#) and the Constabulary control strategy.

In Lancashire a single assessment is carried out on behalf of the County Strategy Group, unitary and local CSPs and the Police and Crime Commissioner, ensuring a shared evidence base through which to set priorities. It is produced on a 3-year cycle, with an annual evaluation of key findings.

The current SA was agreed in September 2015 and is the result of research, analysis, engagement and consultation with key stakeholders, community safety partner agencies, all 14 local authorities and community engagement through the Living in Lancashire questionnaire.

The Community Safety Agreement (CSA) (Appendix B) is a strategic agreement between the responsible authorities identifying how we will work together to address the community safety priorities. The current CSA was reviewed and updated in 2016 to reflect the issues and threats from crime and anti-social behaviour evidenced in the latest SA. It identifies how the partners work together to address the identified priorities.

Ongoing review by the community safety analyst team confirmed that there were no changes to the strategic priorities during the first year, and therefore the CSA agreed by the Chief Executives Group on 10 March 2016 was considered appropriate to take forward for 2017-18 with no amendments

Timelines

There is a three-cycle for strategic analysis. In Lancashire the next cycle commences early 2018 and will involve an initial conference that will outline the project plan. This will be followed by a series of engagement and consultation workshops / events across the county and held at a local level for stakeholders and partners; with the analysis completed in the autumn of 2018.

In the years between the strategic assessments there is a work-plan of activity that has been developed to address gaps in knowledge and recommendations in the strategic assessment or from the CSCSG.

Current analytical work includes examining victimisation, reoffending, human trafficking, modern slavery and the exploitation of people. In addition, there is a project (in collaboration between community safety, Lancashire Constabulary and Leeds University) examining the nature and extent of hate crime.

Information Sharing

Work is currently underway to update MADE (Multi-Agency Data Exchange) into 'MADE-interactive'. This will provide an interactive service for all end-users across the partnership. It will incorporate an automated performance dashboard for each local CSP, to provide partners with monthly information on key priority indicators, as well as updates from partnership intelligence assessments and JSNAs.

The CSA Information Sharing Protocol (ISP) was last updated in November 2014. The existing ISP has been recently reviewed by LCC information governance staff and is fit for purpose with some minor amendments to reflect current governance structures and confirmation of which meetings are using the current ISP. Ongoing review of the ISP will take place as required.

Resources

There are currently no dedicated funding streams allocated by central government to community safety partnerships. Locally, the PCC provides a grant to each unitary and district council each year for local community safety projects and interventions.

Provision for intelligence gathering and production of the strategic assessment is managed and coordinated at a county level. A team of analysts carry out partnership intelligence assessments to an agreed annual work-plan, funded from a variety of sources including the County Council, Police, the PCC, the Lancashire Road Safety Partnership and project funding.

Consultations

N/A

Implications:

This item has the following implications, as indicated:

Risk management

This report has no significant risk implications.

Local Government (Access to Information) Act 1985 List of Background Papers

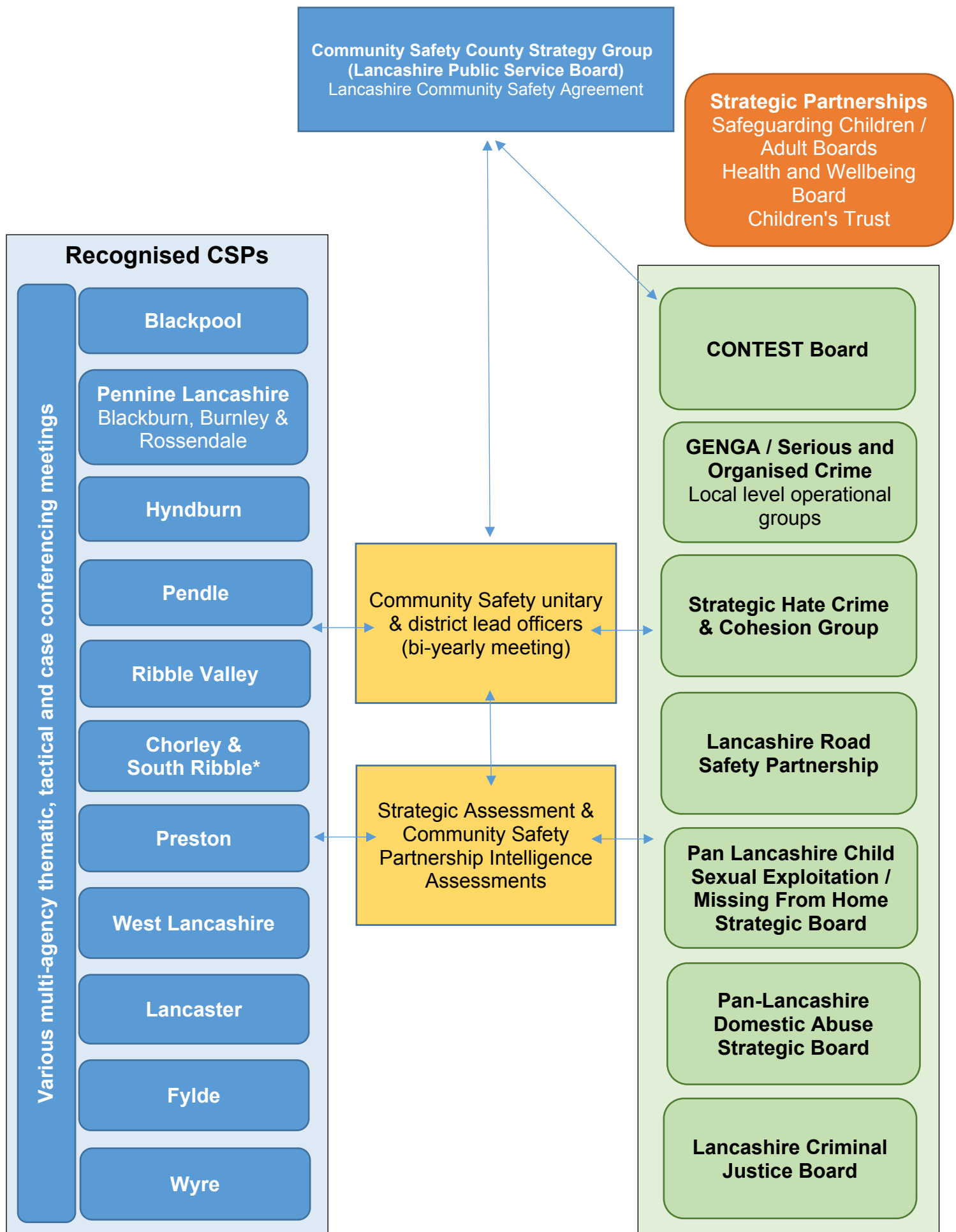
Paper	Date	Contact/Tel
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N/A

Reason for inclusion in Part II, if appropriate

N/A

Lancashire Community Safety Partnership Arrangements



Lancashire Community Safety Agreement 2017 - 18

"Working together to make Lancashire a better place for this and future generations; by targeting vulnerability, increasing resilience and reducing crime".

The Community Safety Agreement sets out how we will work together to address the community safety priorities for Lancashire. It is owned by the Lancashire Chief Executives Group, as the Community Safety Strategy Group, which brings together representatives from the responsible authorities to set the strategic direction and coordinate partnership activity to tackle crime and disorder. Partnership plans are tailored to local need and are developed and delivered by local Community Safety Partnerships (CSPs). A number of related Lancashire partnerships and strategies are also integral to delivering our community safety priorities.

The Evidence

The pan-Lancashire [Strategic assessment \(SA\)](#) identifies significant crime and anti-social behaviour threats and issues.

It is produced on a 3-year cycle with an annual evaluation of key findings and forms the key evidence base that supports the *Community Safety Agreement* and development of local partnership plans.

District and unitary profiles, partnership intelligence assessments and joint strategic needs assessments (JSNA) have provided supporting evidence through consultation with key stakeholders, partner organisations and local community groups.

Community Engagement: The *Living in Lancashire* resident's panel has been used to survey local communities regarding their concerns regarding crime, anti-social behaviour (ASB) and community safety. ASB and gangs of youths are the most cited reason for feeling unsafe with those living in more deprived areas on the whole feeling the level of crime is worse.

Our Priorities

The SA identifies the top crime and anti-social behaviour categories across Lancashire as:

- **Violence against the person**
- **Domestic abuse**
- **Child sexual exploitation (CSE)**
- **Anti-social behaviour (ASB)**
- **Road safety**

The main contributory factors in the commission of crime and for increased risk of victimisation are:

- **Alcohol use / misuse**
- **Drug use / misuse**
- **Previous offending**

The SA has also identified deprivation, social inequality and poor mental health as determinants that influence offending and vulnerability.

The key threats from serious and organised crime are the distribution and supply of drugs, violence between groups and exploitation of vulnerable people.

The SA district and unitary profiles provide a breakdown of local threats and issues and demonstrate the geographic and demographic diversity of Lancashire. Local variations must, therefore, be considered in all approaches tackling crime and ASB.

Our Approach

There is a strong history of partnership working in pan-Lancashire. Local CSPs take a pragmatic and flexible approach to joint working on shared priorities on a thematic and geographical footprint. Our approach will include:

Closer collaboration with other partnerships (including the Safeguarding Boards, Children and Young People's Trust and the Health and Wellbeing Board) to addressing shared priorities, particularly the contributory factors and determinants that influence offending and vulnerability.

Continually developing and improving links and activities with all local authorities to support local residents and better understand the geographic and demographic diversity of Lancashire.

Working with the Office of the Police and Crime Commissioner (OPCC) to deliver community safety activity that supports the aims and priorities of the Police and Crime Plan.

A commitment to taking an 'early help' approach to stop the development of issues that can often become more significant challenges.

Effective commissioning of services is central to delivering key activity. Feedback from those services to CSPs will be used to further inform local action planning.

A work programme of intelligence assessments to further develop knowledge around significant threats, issues and gaps in knowledge identified in the Strategic Assessment.

The use of good practice and incorporate evaluations of what works and what does not into local plans and strategies.

Support the appropriate and effective sharing of information between responsible authorities and partner organisations, and develop the [Multi Agency Data Exchange \(MADE\)](#) platform to support this.

Our Action

Local partnership plans identify key actions that address the priorities to reduce crime and anti-social behaviour.

Measuring success: To develop an appropriate dashboard on which to monitor priorities and significant threats. The aim that links county, district and unitary progress that incorporates the partnership intelligence assessment work plan.

Related strategies and plans

- [The Police and Crime Plan](#)
- [Towards Zero Lancashire: Road Safety Strategy for Lancashire](#)
- Pan-Lancashire Domestic Abuse Strategy
- Alcohol Harm Reduction Action Plan (draft)
- [Child Sexual Exploitation Multi-Agency Strategy 2015- 2018](#)
- Prevent
- Serious Harm Reduction Strategy
- Hate Crime Strategy (draft)

External Services Scrutiny Committee

Meeting to be held on Monday, 24 July 2017

Electoral Divisions affected: All

External Services Scrutiny Committee Work Plan 2017/18

(Appendices A, B, C, D and E refer)

Contact for further information:

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gary.halsall@lancashire.gov.uk

Executive Summary

The Plan at Appendix 'A' is the work plan for the newly established External Services Scrutiny Committee.

The topics included were identified at the work planning workshop held on 23 June 2017.

Recommendation

The External Services Scrutiny Committee is asked to:

- i. Note and comment on the report;
- ii. Confirm preferred topic(s) to be considered at the next scheduled meeting; and
- iii. Discuss and identify information required for each topic to be considered at the next scheduled meeting.

Background and Advice

A statement of the work and potential topics to be undertaken and considered by the newly established External Services Scrutiny Committee for the remainder of the 2017/18 municipal year is set out at Appendix A. The work plan is presented to each meeting for information.

The work plan is a work in progress document and the Committee is asked to confirm preferred topic(s) to be considered at the next scheduled meeting on 10 October 2017. A long list of suggested potential organisations and topics is also set out in the work plan.

The Committee is also asked to make suggestions on the information they would like to receive as part of the report(s) for preferred topics. The Committee should note

that it has taken responsibility for flood risk management from the former Scrutiny Committee (referred to now as the Internal Scrutiny Committee) and will need to schedule this matter for one of its meetings during this municipal year. The Flood Risk Management Works Programme for Lancashire was considered by the former Scrutiny Committee at its meeting on 13 April 2017. The agenda and minutes for this meeting are available on the Council's website:

<http://council.lancashire.gov.uk/ieListDocuments.aspx?CId=120&MId=5484&Ver=4>

In addition, to the External Services Scrutiny work plan, the Committee are requested to note and comment on the work plans included for all other Scrutiny Committees as set out at Appendices B through to E (Children's Services, Education, Health and Internal).

Consultations

N/A

Implications:

This item has the following implications, as indicated:

Risk management

This report has no significant risk implications.

Local Government (Access to Information) Act 1985 List of Background Papers

Paper	Date	Contact/Directorate/Tel
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N/A

Reason for inclusion in Part II, if appropriate

N/A

External Services Scrutiny – Work plan 2017/18

Date to C'ttee	Report	Lead Officers	Outline reasons for scrutiny/scrutiny method
25 July 2017	Safer Lancashire – Community Safety Partnerships (CSP)	Clare Platt, Debbie Thompson, Angela Harrison, Robert Ruston	Overview report of CSPs across Lancashire and their priority areas for 2017/18
10 October	Franklaw Event – Drinking Water Inspectorate (DWI)* tbc	Sue Pennison, DWI	Report on the Franklaw Water Treatment Works Summer 2015 water contamination event
16 January 2018	Lancashire Enterprise Partnership (LEP) tbc	Martin Kelly	Report on the LEP
24 April	tbc tbc		

*= Provisional

Statutory requirements:

- Crime and Disorder Partnerships/Community Safety Partnerships
- Flooding (flood risk management functions or coastal erosion risk management functions)

Potential external organisations/topics for the Committee:

- United Utilities – capacity of sewers, new housing developments, reservoir capacity and chalk streams

Continued...

External Services Scrutiny – Work plan 2017/18

- Electricity North West
- Flooding – Lancashire County Council and Environment Agency
- Arriva/Northern Rail – transforming rail in the north
- Lancashire's Universities
- Third sector – One Lancashire
- Local Member Grants
- Bus services
- Partnerships – BTLS, Road Safety, Resilience Forum
- Fire Authority
- Traded services – Travelcare, school catering, Lancashire Teaching Agency, Outdoor Education
- Business rates – new funding formula and the County Council
- Future of Local Government (Lancashire County Council) by 2020

Children's Services Scrutiny Committee – Work Plan 2017/18

Date to Committee	Report	Lead Officers	Outline reasons for scrutiny/scrutiny method
26 July 2017	Wellbeing, Prevention and Early Help Service (WPEHs) – Overview	Debbie Duffell	Overview of WPEHs offers in particular – the early offer and universal services accessibility - identification of any gaps in provision around the Continuum of Need, CAF, children's centres, partnership and integrated working challenges, CAMHS, MASH
6 September 2017	New SEND Pathway	Brendan Lee	Overview
	Medicine management in schools	Brendan Lee	Reviewing the impact of withdrawing School nurses from special schools
	Ofsted feedback	Amanda Hatton	Following monitoring visit in July
18 October 2017	Homelessness of young people	TBC	District level data – who do we pay? Who do we work with? What's the accommodation offer? And links with CAMHS
	Tracking of Care Leavers	Audrey Swann?	Overview of new process
	Youth Accommodation for LAC	TBC	Care leavers and accommodation issues – what's the offer? Is it up to standard?
	LSCB Annual Report – feedback and issues identified	Jane Booth/Victoria Gibson	To note and provide feedback and to identify any areas for review
6 December 2017	Children in secure accommodation – out of area	Sally Allen/David Hynes	Exit strategies and update on Audit exercise
	Children's social worker	Amanda Hatton/Tracy	Update on the ongoing challenges

Children's Services Scrutiny Committee – Work Plan 2017/18

Date to Committee	Report	Lead Officers	Outline reasons for scrutiny/scrutiny method
	recruitment and retention challenges (strategy and support)	Poole-Nandy	
	Buildings and accommodation for social workers	Tracy Poole-Nandy	Overcrowding, access to IT equipment and lack of desk space for social workers
31 January 2018	New models of delivery (overspend on children's social care)	Amanda Hatton? Neil Kissock	Overview of New Models of Delivery in response to overspend on Children's Services
	Budget proposals	Neil Kissock	Budget Proposals from Susie Charles – Cabinet Member for Children, Young People and Schools
14 March 2018	Criteria for EHCP and the role of Local Moderating Panels	Brendan Lee	Overview of the criteria and the role of Local Moderating Panels
	EHCP progress update	Brendan Lee	Update on progressing with conversions
11 April 2018	Children's Partnership Boards	Clare Platt	Review of the Boards effectiveness and their future
22 May 2018	tbc		

Children's Services Scrutiny Committee – Work Plan 2017/18

Potential topics for the Committee:

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Education Scrutiny – Work plan 2017/18

Date to Committee	Report	Lead Officers	Outline reasons for scrutiny/scrutiny method
26 September 2017	Implementation of the School Places Provision Strategy (Basic Need funding and S106 funding)	Mel Ormesher	Overview and update on basic need funding and the allocation of S106 funding
	Summer Born Policy	Debbie Ormerod	Overview on the Policy and Implementation of deferred/delayed places
	School Admissions Appeals	Angela Esslinger and Debbie Ormerod	Report on the effectiveness of the service for parents and schools
	SEND Transport Policy 2013/14	Brendan Lee	Overview on the policy
28 November 2017	Foundation Stage Standards and level of progress through each Key Stage	Steve Belbin	Tracking progression of pupil attainment through the key stages
	GCSE Performance	Steve Belbin	Data report
	LAC Attainment	tbc	Narrowing the gap of attainment
	Elective Home Education	tbc	Overview report on the service, attainment and take up
27 March 2018	Personal Education Plans	tbc	Overview of the process, how they are being progressed and risk management

Potential topics for the Committee:

- TA to teacher career path initiatives

Education Scrutiny – Work plan 2017/18

- Recruitment and retention of teachers (support and strategy)
- School attendance – missing from home and education

Heath Scrutiny – Work plan 2017/18

Date to C'ttee	Report	STP Governance Meeting Workstream*/Priority area**	Lead Officers (including STP SRO)	Outline reasons for scrutiny/scrutiny method
24 July	STP Workforce – Scrutiny Inquiry Day Report	Workforce*	CC Steve Holgate, former Chair of the Health Scrutiny Committee	To formulate recommendations from the report and to determine who to circulate to.
	Update on the Local Workforce Action Board	Workforce*	Heather Tierney-Moore and Damian Gallagher, LCFT	Update on the work of the Board.
	Chorley Hospital Emergency Department mobilisation	Workforce*/Hospitals** and Urgent Care**	Karen Partington, Mark Pugh, LTHFT	Update on the mobilisation of the Emergency Department and recruitment issues
19 Sept	Next Steps on the NHS Five Year Forward View – Sustainability and Transformation Partnerships; Accountable Care Systems and Local Delivery Plans	-	NHSE North, Healthier Lancashire and South Cumbria, Fylde and Wyre CCG, Morecambe Bay CCG,	Overview of the next steps on the NHS five year forward view and update on the Accountable Care System.
31 Oct	Winter pressures and preparations (A&E)	All	Heather Tierney-Moore (AEDB), NWAS, LTHFT.	Overview of pressures and preparations.

Date to C'ttee	Report	STP Governance Meeting Workstream*/Priority area**	Lead Officers (including STP SRO)	Outline reasons for scrutiny/scrutiny method
12 Dec	Mental Health	Care Professional Board* Mental Health**	LCFT tbc	Focus on <ul style="list-style-type: none"> i. In-patient provision across Lancashire ii. Community mental health; early intervention and prevention
	Suicide Prevention	Care Professional Board* Mental Health**	tbc	To assess suicide prevention plans
23 Jan 2018	Adult Social Care – and Public Health Budget Proposals	-	Tony Pounder, Dr Sakthi Karunanithi and Neil Kissock	Budget proposals from the following Cabinet Members: <ul style="list-style-type: none"> • Graham Gooch – Adult Services • Vivien Taylor – Health and Wellbeing
	Delayed Transfers of Care	Care Professional Board*	Tony Pounder, LTHFT	Overview and update on DTOC and discharge policies

Date to C'ttee	Report	STP Governance Meeting Workstream*/Priority area**	Lead Officers (including STP SRO)	Outline reasons for scrutiny/scrutiny method
5 March	Public Health - Life expectancy	Care Professional Board* Prevention**	Dr Sakthi Karunanithi	Overview of Life Expectancy, causes, prevention and self-help work, key service issues, challenges and opportunities
	Learning disabilities (Calderstones)	Care Professional Board* Health and social care**, Mental Health**	Mersey Care NHS Foundation Trust	Update on Specialist Learning Disability Services
17 April	Skin cancer awareness	Care Professional Board* Prevention**	Sofiane Rimouche, LTHFT, Dr Sakthi Karunanithi	Raising awareness, prevention

Potential topics for the Committee and its Steering Group:

- Data sharing
- Dementia awareness
- Care Home Quality

Heath Scrutiny Steering Group – Work plan 2017/18

Date to C'ttee	Report	Lead Officers	Outline reasons for scrutiny/scrutiny method
4 July 2017	<ul style="list-style-type: none"> i. Royal Preston Hospital – bid for new primary care front end at Emergency Department and Urgent Care Centre (A&E) ii. WLCCG – Termination of single handed GP contract iii. FWCCG – Improving health services in Kirkham and Wesham 	<ul style="list-style-type: none"> i. Stephen Gough and David Armstrong, NHS England – Lancashire ii. Jackie Moran, WLCCG iii. Kate Hurry and Andrew Harrison, FWCCG 	<ul style="list-style-type: none"> i. Unique bid for capital – need to identify appropriate funding stream to expedite and assist with overall A&E function ii. To receive updates on progress – wider concerns around single handed GPs in Lancashire iii. Overview of the proposals – concerns also raised by local councillor
27 Sept	<ul style="list-style-type: none"> i. Our Health, Our Care Local Delivery Plan (LDP) ii. Proposal for a Central Lancashire Mental Health Inpatient Unit 	<ul style="list-style-type: none"> i. Jan Ledward, GPCCG + CSRCCG ii. Steve Winterson, LCFT 	<ul style="list-style-type: none"> i. Updates on progress relating to Solution Design Events and the LDP ii. Overview of proposals
11 Oct	<ul style="list-style-type: none"> i. VirginCare – Community Health and Urgent Care Services Contract ii. Health and Wellbeing Board (HWB) – Update iii. Update on the completion of the new primary care front-end at Royal Preston Hospital 	<ul style="list-style-type: none"> i. Jackie Moran, WLCCG ii. Sakthi Karunanithi, LCC iii. Stephen Gough and David Armstrong, NHS England – Lancashire 	<ul style="list-style-type: none"> i. Update on contract awarded to private provider ii. Update on HWB Partnerships iii. Update – briefing note/attendance at meeting
15 Nov	<ul style="list-style-type: none"> i. Adult Social Care and Registered Care Managers Network (RCMN) 	<ul style="list-style-type: none"> i. Tony Pounder, LCC and Paul Simic, 	<ul style="list-style-type: none"> i. To receive updates regarding the Health and Social Care Partnership Steering

Date to C'ttee	Report	Lead Officers	Outline reasons for scrutiny/scrutiny method
		LCA	Group and RCMN meetings
6 Dec	i. Better Care Together	i. Morecambe Bay CCG	i. Update on the Bay Health and Care Partners LDP and outcomes of Trust Boards in relation to integrated hospital community and primary care services (Integrated Care Communities ICC).
10 Jan 2018	i. Quality Accounts for Trusts	i. Steering Group and Healthwatch Lancashire	i. To formulate responses to requests from Trusts on their Quality Accounts
7 Feb			
14 Mar			
11 Apr			
16 May			

Potential topics for Steering Group:

- Pharmacies and prescriptions – volume of returned medicines and disposal of same, failure to collect, patient medicine reviews, change to current practice
- Low priority prescribing – consultations across CCGs - update
- Update from NWAS
- Capital investments across Lancashire

Internal Scrutiny Committee Work Plan 2017/18

28.6.17

Date to Committee	Report	Lead Officers	Outline reasons for scrutiny/scrutiny method
21 July 2017	LA funding	Steve Browne	To ascertain the funding streams and mechanisms that the County Council is subject to
	RIPA	Ian Young	Annual report of the Regulation of Investigatory Powers Act 2000 activities
22 September 2017	Statutory and non-statutory services	Steve Browne	To also include what the council currently doesn't do but if it did could potentially save money in the future
	Income generation	Steve Browne	Report on the current and potential income streams of the county council
17 November 2017	TAMP	Mel Ormesher	Update
	Winter gritting	tbc	Preparedness
	Highway verges	tbc	Grass cutting
	Street lighting	tbc	Energy spend

19 January 2018	Council budget	tbc	Budget proposals from the following Cabinet Members: <ul style="list-style-type: none"> • Michael Green – Economic Development & Planning • Keith Iddon – Highways and Transport • Peter Buckley – Community & Cultural Services • Leader & Deputy Leader
16 March 2018	Civil Contingencies	tbc	Information relating to risk
	Emergency resilience	Alan Wilton	Update on the preparedness of the county council
	Libraries	tbc	Update on the progress of the re-opening of libraries
18 May 2018	Economic Development	tbc	Skills and apprenticeships – gaps post 18
	Household Waste Recycling Centres	tbc	Changes and risks Recycling
Other topics not yet scheduled	Enforcement of planning controls		
	Risk management – risk register		
	Countryside matters		
	Update on planning matters		
	LSAB Annual Report		